

Illinois Emergency Operations Plan

ESF-13 Public Safety and Security

Illinois Emergency Management Agency and
Office of Homeland Security

September 23, 2026



Illinois Emergency Management Agency
and Office of Homeland Security



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State of Illinois Managed Plan Emergency Support Function (ESF) # 13 Public Safety and Security

Title	ESF-13 Public Safety and Security	
Managing Division/Branch	Division of Operations	Strategic Planning – Inter-Agency Strategic Planning Cell (ISPC)
Drafted/Evaluated	The ISPC, in coordination with the ESF planning group.	September 2025
Evaluated Against	1. Prior version, if applicable. 2. Federal statutes and regulations. 3. State statutes and administrative codes. 4. Federal, state, and IEMA-OHS policies and directives. 5. National Preparedness Goal 6. National Response Framework 7. NRF Emergency Support Function Annexes 8. FEMA Community Lifelines 9. National Disaster Recovery Framework (NDF) 10. IEMA-OHS policies, plans, and common definitions list. 11. Corrective actions from After-Action Reports (AARs) and real-world events where this ESF was engaged.	
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State of Illinois Emergency Operations Plan (IEOP)
Emergency Support Function (ESF) #13 – Public Safety and Security
Version: September 23, 2026

State ESF-13 Coordinator	Support Agencies & Organizations
Illinois State Police (ISP)	Illinois Department of Corrections (IDOC) Illinois Department of Natural Resources (IDNR) Illinois Department of Transportation (IDOT) Illinois Law Enforcement Alarm System (ILEAS) Illinois National Guard (ILNG) Illinois Secretary of State (SOS)
Primary State Agencies & Organizations	
Illinois State Police (ISP)	
Federal ESF-13 Coordinator	
Department of Justice/Bureau of Alcohol, Tobacco, Firearms, and Explosives	



Table of Contents

Record of Changes.....	4
1. Introduction.....	5
1.1. Purpose.....	5
1.2. Scope	5
1.3. Policy.....	6
1.4. Situation	7
1.5. Assumptions	8
2. Concept of Operations	9
2.1. General	9
2.2. Notification, Alert, and Warning (NAW).....	9
2.3. Activation.....	10
2.4. Communications.....	10
2.5. Resource Management	10
2.6. Reporting Requirements	10
2.7. Organization	11
3. Roles and Responsibilities	12
3.1. State ESF Coordinator.....	12
3.2. Primary State Agency/Organization	13
3.3. Support State Agencies/Organizations.....	13
4. Authorities.....	15
5. References.....	16
6. Acronyms & Definitions.....	16

Record of Changes

When changes are made to this document, the following procedures will be followed:

1. Changes will be issued by the Inter-Agency Strategic Planning Cell at IEMA-OHS and transmitted to agencies, personnel, and other designees specified by the IEMA-OHS Director or designee via electronic means.
2. When a change is made, an entry will be made in the following log:

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1. Introduction

1.1. Purpose

- 1.1.1. To provide strategic and operational guidance and coordinate state support of public safety and security throughout response and short-term, intermediate, and long-term recovery.

1.2. Scope

- 1.2.1. State-supported operations are scalable and modular based on the scope and magnitude of the event and the capability and capacity of the Authority Having Jurisdiction (AHJ).
- 1.2.2. A gubernatorial proclamation is required for certain assistance programs and processes.
- 1.2.3. For the Illinois Emergency Operation Plan (IEOP), the term “public safety and security” is defined as, but not limited to, the following activities:
 - 1.2.3.1. Crisis management
 - 1.2.3.2. Emergency management
 - 1.2.3.3. Emergency preparedness
 - 1.2.3.4. Contingency planning
 - 1.2.3.5. Security
 - 1.2.3.6. Traffic and crowd control
 - 1.2.3.7. Search and rescue operations
 - 1.2.3.8. Dignitary protection
 - 1.2.3.9. Civil contingency, civil aid, civil defense, civil protection, and
 - 1.2.3.10. Other functions of local and state law enforcement agencies for the purposes of maintaining order, enforcing laws, and rendering services to an impacted population.
- 1.2.4. Public safety and security operations occur throughout the response and recovery operational phases.



- 1.2.5. This annex addresses parameters for the utilization of public safety and security resources and the procedures required for disaster operations.
- 1.2.6. This annex addresses support to local and county officials in the provision of essential public safety and security services, as well as continuing day-to-day services.
- 1.2.7. Each type of public safety and security response requires different assets, expertise, and equipment and/or specialized resources as appropriate.
- 1.2.8. Laws, rules, regulations, and policies of the United States government and agencies involved in risk management, assessment, protective measures, and prevention activities for public safety and security are considered applicable within the state.
- 1.2.9. This annex does not address Mass Care activities, as those are addressed in IEOP, ESF 6, Mass Care, Emergency Assistance, Temporary Housing, and Human Services and their appendices.

1.3. Policy

- 1.3.1. The authority having jurisdiction (AHJ) over a resource will retain command and control of that resource throughout response and recovery.
- 1.3.2. State response will not be dependent on federal response posture.
- 1.3.3. The Governor of the state, or designee, will authorize and direct the use of state resources to provide support and assistance to public safety and security operations after consideration of both priorities and cost.
- 1.3.4. At the direction of the Governor, or designee, state agencies may be tasked with providing agency personnel or resources in support of public safety and security operations.
- 1.3.5. State agency personnel or resources may be reassigned in accordance with the IEMA Act.
- 1.3.6. State agency personnel will be trained for the assigned mission and be made aware of potential risks involved.
- 1.3.7. Staff from responding agencies, organizations, and those deployed under mutual aid agreements or compacts are responsible for adhering to the operational policies established herein.



- 1.3.8. Procedures for control and use of public safety and security resources will incorporate and/or consider operational priorities that include, but are not limited to:
 - 1.3.8.1. Protection of life
 - 1.3.8.2. Public health and safety
 - 1.3.8.3. Property protection
 - 1.3.8.4. Environmental protection
 - 1.3.8.5. Restoration of essential utilities
 - 1.3.8.6. Restoration of essential program functions, and
 - 1.3.8.7. Coordination as appropriate.
- 1.3.9. Personnel will be trained in assigned missions and be made aware of relevant policies and procedures and the potential risks involved.
- 1.3.10. Implementation of this annex will not supersede any AHJ's policies or procedures.
- 1.3.11. Disaster intelligence collected through responses will be provided to the SEOC.
- 1.3.12. Organizations providing law enforcement resources are responsible for training personnel in requirements, policies, and procedures.
- 1.3.13. Public safety and security response by state agencies and state-approved mutual aid organizations will operate in accordance with policies and procedures.

1.4. Situation

- 1.4.1. A natural, human-caused, or technological disaster or incident (immediate, cascading, or pre-planned) has or will occur, resulting in a need to support the protection of the local population.
- 1.4.2. Damage to critical lifeline infrastructure has hindered or limited initial response efforts.
- 1.4.3. Public safety, security, and emergency assistance services are required.



- 1.4.4. Local capabilities and resources (personnel, equipment, critical facilities, and supplies) are engaged in response and recovery efforts and are insufficient due to the scope, nature, and magnitude of the event.
- 1.4.5. Whole community coordination is necessary to allow a timely and effective response and recovery.

1.5. Assumptions

- 1.5.1. Communities providing relief and services, both in affected areas and hosting displaced populations, will require public safety and security support.
- 1.5.2. State assistance will be required to support local response and carry out short-, intermediate-, and long-term recovery efforts.
- 1.5.3. Existing mutual aid agreements, memoranda of understanding, memoranda of agreement, intergovernmental agreements, compacts, and service agreements will be activated.
- 1.5.4. Ad hoc mutual aid agreements, memoranda of understanding, memoranda of agreement, intergovernmental agreements, compacts, and service agreements will be required.
- 1.5.5. Public safety and security operations will be prioritized based on resource availability and capability, and restoration efforts aimed at re-establishing critical infrastructure.
- 1.5.6. State-assisted or coordinated public safety and security operations are required for an extended period.
- 1.5.7. Local and county law enforcement are prevented from effectively coordinating public safety and security activities.
- 1.5.8. Resources provided through the SEOC require coordination and management to ensure missions can be accomplished and avoid duplication of effort.
- 1.5.9. Spontaneous deployment of personnel will occur without a coordination element or sustainment plan.
- 1.5.10. Mutual aid assistance will be available at the local and state level.
- 1.5.11. Resources will be limited by location, training, and operational readiness.



- 1.5.12. Specialized resources will be required.
- 1.5.13. Just-in-time training (JITT) will be required.
- 1.5.14. Support to high-impact areas will be extremely limited and delayed.
- 1.5.15. Communities outside the affected area, not including those designated as evacuee host communities, will continue to function indefinitely without state-activated public safety and security resource support.
- 1.5.16. Public safety and security resources will be required in evacuee host communities.

2. Concept of Operations

2.1. General

- 2.1.1. The SEOC will coordinate integration of state agencies, private sector resources, non-governmental, voluntary, and faith-based organizations required for execution of public safety and security operations.
- 2.1.2. Local governments have primary responsibility for public safety and security within their jurisdiction.
- 2.1.3. Requests for state support will be directed through the SEOC.
- 2.1.4. State public safety and security support is based on resource availability, capability, and prioritization of effort.
- 2.1.5. Personnel and resources activated by the state and coordinated by the Illinois Law Enforcement Alarm System (ILEAS) will be managed using Illinois State Police (ISP) processes and standard operating procedures.

2.2. Notification, Alert, and Warning (NAW)

- 2.2.1. SEOC NAW of SEOC Agency Representatives will be handled in accordance with the IEOP Base Plan, ESF-2 Communications, and X-1 Notification, Alert, and Warning.
- 2.2.2. Primary and support agencies are responsible for internal and support partner NAW.



2.3. Activation

- 2.3.1. The SEOC will provide state support through the activation of identified Agency Representatives in accordance with the SEOC Activation Level Standard Operating Procedure (SOP).
- 2.3.2. The SEOC SOP Management and Coordination Plan will be used to determine staffing levels necessary for public safety and security coordination and management.
- 2.3.3. The SEOC will activate the ILEAS Agency Representatives for any event in which ILEAS has resources deployed for local-to-local support and/or at the request of ISP.

2.4. Communications

- 2.4.1. Communications throughout response and recovery will be conducted in accordance with standard operating procedures and managed using established procedures, processes, and policies outlined in ESF-2, Communications.
- 2.4.2. Communications will be conducted in a National Incident Management System (NIMS) compliant manner utilizing clear text and frequencies coordinated with the SEOC.

2.5. Resource Management

- 2.5.1. Resource management and logistics will be carried out in accordance with ESF-7 Resource Management and Logistics.
- 2.5.2. Resource management includes mutual aid and assistance agreements, the use of federal and state teams, and resource mobilization protocols.
- 2.5.3. Resource support to affected or host communities will be requested through the SEOC.

2.6. Reporting Requirements

- 2.6.1. Upon activation of the SEOC, all Agency Representatives will compile and disseminate situational reports on public safety and security capabilities and services.



- 2.6.2. SEOC information, intelligence, and situation reporting will be conducted in accordance with the SEOC Situation and Rapid Needs Assessment Standard Operating Guideline.

2.7. Organization

2.7.1. Direction and Control

- 2.7.1.1. State agencies and external organizations retain operational control of their resources.
- 2.7.1.2. The SEOC is the single point of coordination for state support of public safety and security operations.
- 2.7.1.3. Public safety and security resources approved and activated through the SEOC will follow the internal chain of command.
 - 2.7.1.3.1. Field command may be delegated to the AHJ or designated state agency as authorized by the SEOC.
 - 2.7.1.3.2. In such instances, a designated state agency shall regularly report the status of resources and activities of the AHJ to the SEOC.
 - 2.7.1.3.3. The activated agency retains the discretion to extend its authority over field command at any time.
- 2.7.1.4. The Secretary of State (SOS) will maintain operational control of hazardous device units (HDU) and will cooperate with requests made to the SEOC based on operational priorities.

2.7.2. Coordinating Elements

- 2.7.2.1. State Unified Area Command (SUAC) and State Area Command (SAC) elements may be deployed by the SEOC to coordinate information and resource requirements.
- 2.7.2.2. The SEOC SOS representative will coordinate with the SEOC ISP representative for prioritization of HDU resources.



2.7.2.3. One or more Lines of Effort (LOEs) may be implemented by the SEOC for specific strategic action planning for public safety and security.

2.7.2.3.1. LOE is responsible for short-term, intermediate, and long-term operational planning, coordination, and resource allocation.

2.7.2.3.2. LOE operates as a strategic planning and coordinating element of the SEOC and does not play an operational role.

2.7.2.3.3. Additional agency staff will be assigned to LOEs based on the level of activation established by the SEOC.

2.7.3. Federal Coordination

2.7.3.1. Agency Representatives, state agencies, boards, and commissions will coordinate with federal counterparts in accordance with the enabling authority.

3. Roles and Responsibilities

3.1. State ESF Coordinator

3.1.1. Illinois State Police (ISP)

3.1.1.1. Coordinate the utilization of required ESF-13 support to execute missions presented by the SEOC Manager.

3.1.1.2. Coordinates, integrates, and manages overall State efforts for ESF - 13 Public Safety and Security

3.1.1.3. Manages and updates resource availability for ESF -13 Public Safety and Security

3.1.1.4. Assist in planning during activations and updates to the overall ESF plan.



3.2. Primary State Agency/Organization

3.2.1. Illinois State Police (ISP)

- 3.2.1.1. Coordinate with applicable Agency Representatives to identify the need for and, if needed, provide security.
- 3.2.1.2. Coordinate the activities of law enforcement mutual aid resources activated through the SEOC in support of public safety and security.
- 3.2.1.3. Coordinate with the Illinois Department of Juvenile Justice on the assignment of personnel with specialized training in juvenile services, including services for unaccompanied minors.
- 3.2.1.4. Maintain communications with and provide disaster intelligence information to SEOC.
- 3.2.1.5. Assist and support other local and state agencies in law enforcement activities, including but not limited to personnel and equipment.
- 3.2.1.6. Provide traffic control, including control of ingress and egress to the affected area.
- 3.2.1.7. Coordinate the provision of detention facilities and prisoner processing with local law enforcement authorities.
- 3.2.1.8. Provide force security and protection.

3.3. Support State Agencies/Organizations

3.3.1. Illinois Department of Corrections (IDOC)

- 3.3.1.1. Provide individuals in custody labor to assist with disaster recovery activities.
- 3.3.1.2. Provide staff and support to public safety and security facilities.
- 3.3.1.3. Coordinate assignment of external resources and personnel with specialized skills (e.g., food service staff, mental health personnel, health care personnel, and logistics staff) available to assist in public safety and security.



3.3.2. Illinois Department of Natural Resources (IDNR)

- 3.3.2.1. Coordinate the use of state parks and agency-owned facilities in support of public safety and security operations.
- 3.3.2.2. Provide logistical support and boat/snowmobile transportation of public safety and security supplies, personnel, and equipment.
- 3.3.2.3. Provide staff and support to public safety and security facilities.
- 3.3.2.4. Provide personnel and equipment for law enforcement operations.
- 3.3.2.5. Provide specialized equipment (boats, snowmobiles, all-terrain vehicles, etc.) and operators to assist in law enforcement support.

3.3.3. Illinois Department of Transportation (IDOT)

- 3.3.3.1. Assist in providing transportation support, via road repair and assistance with traffic management, for public safety and security operations during response and recovery. No transport of responders or victims in IDOT vehicles.
- 3.3.3.2. Assist in providing road condition reports. Ensure that all communication with the public is timely, clear, and accessible, regardless of physical, mobility, visual, hearing, cognitive, or financial needs, abilities, or impairments.
- 3.3.3.3. Assist in providing storage of public safety and security supplies, contingent on the number of resources staged at each yard and the ability of the District Staff to handle any additional resources.
- 3.3.3.4. Assist in providing road information and dynamic message signs to broadcast critical information. Ensure that all communication with the public is timely, clear, and accessible, regardless of physical, mobility, visual, hearing, cognitive, or financial needs, abilities, or impairments.
- 3.3.3.5. Share the responsibilities for providing traffic management and control on state highways as outlined within this plan and the Illinois Strategic Highway Safety Plan (SHSP).
- 3.3.3.6. IDOT shall handle the mobilization of roadway-related support, e.g., traffic control devices, sand, gravel, heavy equipment, etc.



- 3.3.3.7. Provide resources for traffic control, including control of ingress and egress to the affected areas when requested.

3.3.4. Illinois Law Enforcement Alarm System (ILEAS)

- 3.3.4.1. Provide Law Enforcement Capabilities and Equipment at the direction and coordination of the ISP and IEMA-OHS.

3.3.5. Illinois National Guard (ILNG)

- 3.3.5.1. Provide personnel, equipment, and capabilities at the direction and coordination of the ISP and IEMA-OHS to assist civil authorities in maintaining public safety and security.

3.3.6. Illinois Secretary of State (SOS)

- 3.3.6.1. Coordinate with ISP to provide personnel and equipment to assist law enforcement operations.
- 3.3.6.2. Provide security and other duties as required and requested.
- 3.3.6.3. Provide for the safety and security of the state capitol complex and provide for the safety and security of the General Assembly (GA) should it be convened in session at any other locations due to the Continuity of Operations Plan (COOP)/ Continuity of Government (COG) being activated.
- 3.3.6.4. Provide specialized equipment and technicians to assist in law enforcement operations.
- 3.3.6.5. The Secretary of State (SOS) will maintain operational control of hazardous device units (HDU) and will cooperate with requests made to the SEOC based on operational priorities.
- 3.3.6.6. The SEOC SOS representative will coordinate with the SEOC ISP representative for prioritization of HDU resources.

4. Authorities

1. United States Code, Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended, 42 U.S.C. 5121 et seq.



2. United States Code, 42 U.S.C. 3001 et seq., Older Americans Act of 1965, as amended.
3. Illinois Compiled Statutes, 20 ILCS 805, Civil Administrative Code of Illinois (Department of Natural Resources), Conservation Law, as amended.
4. Illinois Compiled Statutes, 20 ILCS 1705, Mental Health and Developmental Disabilities Administrative Act, as amended.
5. Illinois Compiled Statutes, 20 ILCS 2705, Civil Administrative Code of Illinois. (Department of Transportation Law), as amended.
6. Illinois Compiled Statutes, 20 ILCS 2605, Civil Administrative Code of Illinois. (Department of State Police Law), as amended.
7. Illinois Compiled Statutes, 20 ILCS 3305, Illinois Emergency Management Agency and Office of Homeland Security Act, as amended.
8. Illinois Administrative Code, Title 29, Emergency Services, Disasters, and Civil Defense, as amended.
9. United States Department of Homeland Security, Homeland Security Presidential Directive-12, August 27, 2004.
10. United States Code, 42 U.S.C. 2000, Title VI of the Civil Rights Act of 1964.
11. Presidential Executive Order 13166.

5. References

1. Illinois Emergency Management Agency and Office of Homeland Security; and Illinois Terrorism Task Force Language Access Plan, as amended.

6. Acronyms & Definitions

1. For all definitions and acronyms addressed in this plan, please refer to the IEOP Base Plan, Appendix X-7 Glossary of Terms.