

Illinois Emergency Operations Plan

ESF-11 Agriculture & Natural Resources

Appendix X-1 Natural, Cultural and Historic Buildings, and Collections

Illinois Emergency Management Agency and
Office of Homeland Security

September 23, 2026



Illinois Emergency Management Agency
and Office of Homeland Security



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State of Illinois Emergency Operations Plan (IEOP)
 Emergency Support Function (ESF) # 11 – Agriculture & Natural Resources
 Appendix X-1 Natural, Cultural and Historic Buildings, and Collections
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 State of Illinois Managed Plan Emergency Support Function (ESF) # 11 Appendix X-1 Natural, Cultural, and Historic Buildings, and Collections		
Title	ESF-11 Agriculture & Natural Resources Appendix X-1 Natural, Cultural, and Historic Buildings, and Collections	
Managing Division/Branch	Division of Operations	Strategic Planning – Inter-Agency Strategic Planning Cell (ISPC)
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Evaluated Against	1. Prior version, if applicable. 2. Federal statutes and regulations. 3. State statutes and administrative codes. 4. Federal, state, and IEMA-OHS policies and directives. 5. National Preparedness Goal 6. National Response Framework 7. NRF Emergency Support Function # 11 Annex 8. FEMA Community Lifelines 9. National Disaster Recovery Framework (NDF) 10. IEMA-OHS policies, plans, and common definitions list. 11. Corrective actions from After Action Reports (AARs) and real-world events where this ESF was engaged.	
Plan Type	☐ New ☒ Revised	
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State ESF-11, X-1 Coordinator	Support Agencies & Organizations
Illinois Department of Agriculture (IDOA-Ag)	Abraham Lincoln Presidential Library and Museum (ALPLM)
Primary State Agencies & Organizations	Illinois Attorney General (OIAG)
Illinois Department of Natural Resources (IDNR)	Illinois Capital Development Board (CDB)
Federal ESF-11, X-1 Coordinator	Illinois Department of Central Management Services (CMS)
United States Department of Agriculture (USDA)	Illinois Department of Transportation (IDOT)
	Illinois Emergency Management Agency & Office of Homeland Security (IEMA-OHS)
	Illinois Secretary of State (SOS)
	Illinois State Police (ISP)



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Record of Changes

When changes are made to this document, the following procedures will be followed:

1. Changes will be issued by the Inter-Agency Strategic Planning Cell at IEMA-OHS and transmitted to agencies, personnel, and other designees specified by the IEMA-OHS Director or designee via electronic means.
2. When a change is made, an entry will be made in the following log:

CHANGE NUMBER	DATE ENTERED	PAGES OR SECTIONS CHANGED	ENTERED BY
1	September 2025	Bi-annual Review	Glenn Smith



1. Introduction

1.1. Purpose

- 1.1.1. To coordinate functions required for the protection and preservation of natural, cultural, and historical buildings and collections (buildings and collections hereinafter referred to as “resources”), such as libraries, museums, archives, and state historic sites, before, during, and after a disaster.
- 1.1.2. To ensure the protection of natural, cultural, and historical resources such as properties, institutions, vital records, and government records which provide our public identity, memory, history, and economic health.

1.2. Scope

- 1.2.1. This annex establishes parameters for the effective integration of state agencies to protect and preserve natural, cultural, and historical resources during disaster response and recovery functions.
- 1.2.2. This annex is not intended to replace individual site emergency plans.

1.3. Policy

- 1.3.1. Procedures for utilization, control, and use of resources will incorporate and/or consider operational priorities that include but are not limited to:
 - 1.3.1.1. Protection of life.
 - 1.3.1.2. Public health and safety.
 - 1.3.1.3. Property protection.
 - 1.3.1.4. Environmental protection.
 - 1.3.1.5. Restoration of essential utilities.
 - 1.3.1.6. Restoration of essential program functions.
 - 1.3.1.7. Coordination as appropriate.
- 1.3.2. Personnel will be trained for assigned missions and made aware of the potential risks involved.



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- 1.3.3. Private holders of resources have primary responsibility for the protection of those resources.
- 1.3.4. Any response or recovery operations impacting resources listed on or eligible for listing on the National Register of Historic Places require consultation with the IDNR State Historical Preservation Office.
- 1.3.5. Preservation of resources will be carried out in accordance with the state's response and recovery priorities.
- 1.3.6. Insurance status of a resource will affect state response and recovery posture.
- 1.3.7. For unregistered cemeteries, state resources (to include sandbagging) may be deployed on private property to protect human skeletal remains and/or historic burial locations.

1.4. Situation

- 1.4.1. A disaster or incident has occurred, resulting in the need for protection and preservation of natural, cultural, and historical resources.
- 1.4.2. State support for the protection and preservation of natural, cultural, and historical resources is required at state facilities or has been requested by a local unit of government and/or a private institution.

1.5. Assumptions

- 1.5.1. Disasters will have direct and indirect impacts on natural, cultural, and historical resources.
- 1.5.2. The scope and magnitude of a disaster will hinder response and recovery from disasters impacting natural, cultural, and historical resources.
- 1.5.3. Natural, cultural, and historical resources will be destroyed, damaged, lost, and/or stolen because of a disaster.
- 1.5.4. Coordinated local, state, and federal assistance will be necessary.
- 1.5.5. The state will not have a definitive inventory of privately held natural, cultural, and historical resources requiring protection and preservation.



- 1.5.6. Many publicly and privately held natural, cultural, and historical resources will not be adequately insured.

2. Concept of Operations

2.1. General

- 2.1.1. IDNR will provide primary coordination for the implementation of the response to disasters impacting natural, cultural, and historical resources in coordination with the State Emergency Operations Center (SEOC).
- 2.1.2. Support agencies will aid in accordance with plans and procedures developed in support of this annex.
- 2.1.3. A Line of Effort (LOE) will be tasked with the coordination and implementation of resource tasks.

2.2. Notification, Alert, and Warning (NAW)

- 2.2.1. Notification of state agencies and organizations will be carried out in accordance with ESF – 2 Appendix X-1, Notification, Alert, and Warning.
- 2.2.2. Primary and support agencies are responsible for internal and support partner notification.
- 2.2.3. For facilities regulated by the state, release notifications will be carried out in accordance with local, state, and federal laws, rules, regulations, policies, and procedures.
- 2.2.4. Primary and support agency SEOC Agency Representatives will identify situations affecting environmental safety.

2.3. Activation

- 2.3.1. The SEOC will provide state support through the activation of identified representatives in accordance with SEOC Standard Operating Procedure Management and Coordination.



2.4. Communications

- 2.4.1. Communications throughout response and recovery will be conducted in accordance with standard operating procedures and managed using established procedures, processes, and policies outlined in ESF – 2, Communications.
- 2.4.2. Communications will be conducted in a NIMS-compliant manner utilizing clear-text and frequencies coordinated with the SEOC.

2.5. Resource Management

- 2.5.1. Resource management and logistics will be carried out in accordance with ESF-7.
- 2.5.2. Resource management includes mutual aid and assistance agreements, the use of federal and state teams, and resource mobilization protocols.

2.6. Reporting Requirements

- 2.6.1. SEOC information, intelligence, and situation reporting will be conducted in accordance with the SEOC Situation and Rapid Needs Assessment Standard Operating Guideline (SOG).
- 2.6.2. Upon activation of the SEOC, the SOS Agency Representatives will compile and disseminate situational reports on the impacts to natural, cultural, and historical buildings and collections.

2.7. Implementation Requirements

- 2.7.1. Notification, activation, and deployment of state preservation and protection teams and resources will be conducted in accordance with the SEOC Management and Coordination SOP.
- 2.7.2. Implementation of natural, cultural, and historical buildings and collections operations is predicated on approval of a request by the SEOC from a local government, the private sector, or the SEOC Secretary of State (SOS) Agency Representatives.
- 2.7.3. Coordination and sustainment requirements of natural, cultural, and historical buildings and collections operations must be fully addressed before implementation of operations.



2.8. Organization

2.8.1. Direction and Control

- 2.8.1.1. The SEOC is the single point of coordination for state support of natural, cultural, and historical resources.
- 2.8.1.2. Activities and assistance outlined in this annex will be coordinated by the Illinois Department of Revenue (IDNR) Agency Representatives through the SEOC.
- 2.8.1.3. State agencies and external organizations retain operational control of their resources.

2.8.2. Coordinating Elements

- 2.8.2.1. State Unified Area Command (SUAC) and State Area Command (SAC) elements may be deployed by the SEOC to coordinate information and resource requirements in support of natural, cultural, and historical resource operations.
- 2.8.2.2. One or more Lines of Effort (LOE) may be implemented by the SEOC for specific strategic action planning for natural, cultural, and historical resource operations.
- 2.8.2.3. LOE assessment and identification of natural, cultural, and historical resources include the following five distinct functions:
 - 2.8.2.3.1. Situation assessment is the collecting, analyzing, and tracking of information regarding the identification, status, and location of historical properties, artifacts, archives, valuables, collections, critical resources, and vital records. Situation assessment includes preparing information and data for SEOC Situation Report(s) (SITREP) and presenting formal and informal briefings as needed.
 - 2.8.2.3.2. Resource accountability is the collecting and tracking of information regarding the status and location of historical properties, artifacts, archives, valuables, collections, critical resources, and vital records, including



specialized teams and personnel. It includes responsibility for requesting the development of appropriate information displays.

2.8.2.3.3. Planning and analysis involve the development of action plans based on situation assessments and resource availability. This facilitates coordination meetings, identifies critical planning issues, and provides for the expedited identification and recovery of historical properties, artifacts, archives, valuables, collections, critical resources, and vital records.

2.8.2.3.4. Documentation and record-keeping consist of receiving information from SEOC staff, operational representatives, and subject matter experts to distribute final information products such as reports, plans, and briefing packages.

2.8.2.3.5. Security, storage, and transport coordination is the securing and transport of historical properties, artifacts, archives, valuables, collections, critical resources, and vital records to storage facilities and organizations in safe and controlled environments outside of the impact area(s).

2.8.2.4. Coordination among private sector organizations and state preservation, archival, and museum authorities will be conducted through State Historic Preservation Officer (SHPO).

2.8.3. Federal Coordination

2.8.3.1. SEOC agency representatives, state agencies, boards, and commissions will coordinate with federal counterparts in accordance with their enabling authority.

3. Roles and Responsibilities

3.1. State ESF Coordinator

3.1.1. Illinois Department of Agriculture (IDOA-Ag)



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- 3.1.1.1. Coordinate the utilization of required ESF-11 support to execute missions presented by the SEOC manager.
- 3.1.1.2. Coordinates, integrates, and manages overall State efforts for ESF-11 Agriculture & Natural Resources
- 3.1.1.3. Manages and updates resource availability for ESF-11 Agriculture & Natural Resources
- 3.1.1.4. Assist in planning during activations and updates to the overall ESF plan.

3.2. Primary State Agency/Organization

3.2.1. Illinois Department of Natural Resources (IDNR)

- 3.2.1.1. Provide agency representatives to the SEOC and LOE to assist in the identification of and recommend treatment approaches for known or potential significant historical, architectural, engineering, and archaeological properties.
- 3.2.1.2. Coordinate security at natural, cultural, and historical properties.
- 3.2.1.3. Coordinate engineers and technical staff with expertise on dams and other water control structures.
- 3.2.1.4. Coordinate the use of trucks, bulldozers, excavators, scrapers, and tractors for debris removal or infrastructure repairs, ensuring equitable distribution strategies.
- 3.2.1.5. Coordinate the use of boats and operators as the mission requires, ensuring equitable distribution strategies.
- 3.2.1.6. Coordinate the use of chainsaws, portable generators, and pumps to conduct disaster response and recovery activities, ensuring equitable distribution strategies.
- 3.2.1.7. Provide technical expertise on recovery, storage, and repair of natural and cultural heritage collections.
- 3.2.1.8. Coordinate staff to identify and evaluate damage to and recommend prudent preservation approaches for affected historic resources.



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- 3.2.1.9. Maintain lists of architect/engineering firms and archaeological firms that could be contracted to perform damage assessments, design services, and survey/excavation work on historic sites.
- 3.2.1.10. Designate staff to ensure potential work is reviewed and approved prior to any work being done on a historically significant structure.

3.3. Support State Agencies/Organizations

3.3.1. Illinois Secretary of State (SOS)

- 3.3.1.1. Work with agencies and the SEOC to ensure resources necessary for the identification, preservation, and recovery of books, vital records, government documents, and the facilities in which they are stored are determined promptly.
- 3.3.1.2. Coordinate with other state departments/agencies, organizations, institutions, and associations that have an identified role, and with other federal agencies as warranted, to secure needed resources and subject matter expertise.
- 3.3.1.3. Identify program availability, specific types of needs, and unique requirements for historical properties, artifacts, archives, valuables, collections, critical resources, vital records, and government records.
- 3.3.1.4. Develop a list of the support agencies, as well as a list of vendors and contractors, to include 24/7 points of contact and specific capabilities, limitations, and responsibilities.
- 3.3.1.5. Coordinate the delivery of disaster assistance to affected institutions' properties and facilities, ensuring equitable distribution strategies.
- 3.3.1.6. Coordinate with the Illinois Capitol Development Board (CDB) and CMS for expedient identification of state- owned buildings that can be used for the secure storage of historical properties, artifacts, archives, valuables, collections, critical resources, vital records, and government records.



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- 3.3.1.7. Coordinate provision of sworn law enforcement personnel with ISP for control of incident scenes and site access at natural, cultural, and historical resources.
- 3.3.1.8. Coordinate provision of sworn law enforcement personnel with ISP for the securing and transport of artifacts, archives, valuables, and critical resources.

3.3.2. Office of the Illinois Attorney General (OIAG)

- 3.3.2.1. Provide legal assistance and representation for damage to public facilities and objects.

3.3.3. Illinois Capital Development Board (CDB)

- 3.3.3.1. Provide technical engineering and architectural staff capable of evaluating damage to public facilities and conducting safety inspections of buildings.
- 3.3.3.2. Aid with the identification of state-owned buildings, in coordination with CMS and SOS, that can be used for the secure storage of historical properties, artifacts, archives, valuables, collections, critical resources, vital records, and government records.
- 3.3.3.3. Provide a list of pre-qualified architectural and consulting/engineering firms and contractors as requested.
- 3.3.3.4. Aid in procuring services through the normal or emergency procurement process for the repair and replacement of state-owned buildings that may contain historical properties, artifacts, archives, valuables, collections, critical resources, vital records, and government records.

3.3.4. Illinois Department of Central Management Services (CMS)

- 3.3.4.1. Assist in identifying and procuring vehicles and specialized equipment for use in response operations, ensuring equitable distribution strategies.



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- 3.3.4.2. Assist in procuring equipment not typically available through state sources from commercial vendors or suppliers, ensuring equitable distribution strategies.
- 3.3.4.3. Coordinate with CDB and SOS for identification of state- owned buildings that can be used for the secure storage of artifacts, etc.
- 3.3.4.4. Assist with the preservation of historical properties, artifacts, archives, valuables, collections, critical resources, vital records, and government records housed in CMS-managed facilities.

3.3.5. Illinois Department of Transportation (IDOT)

- 3.3.5.1. Coordinate with appropriate state agencies to determine priority and schedule to transport cultural and historical artifacts along with associated supplies and resources, ensuring equitable distribution strategies.
- 3.3.5.2. Coordinate with CMS for staging, shipping, receiving, and storage of supplies and equipment, ensuring equitable distribution strategies.
- 3.3.5.3. Coordinate all appropriate security measures with ISP through SEOC.

3.3.6. Illinois Emergency Management Agency & Office of Homeland Security (IEMA-OHS)

- 3.3.6.1. Coordinate collection, receipt, compilation, and development of situational reports on damage impacts to services, facilities, sites, and programs at the federal, state, and local levels.
- 3.3.6.2. Coordinate collection, receipt, compilation, and development of situational reports (SITREP) based on disaster impact assessment forms received from IEMA-OHS regional offices. Reports should include how response efforts are addressing applicable access and functional needs, such as availability of accessible communication, transportation, and beyond, and include actions taken to highlight response gaps or needs.
- 3.3.6.3. Collect, analyze, de-conflict, and disseminate damage assessment information.



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- 3.3.6.4. Coordinate with affected local governments and private sector organizations.
- 3.3.6.5. Assist in determining impact areas.
- 3.3.6.6. Develop and maintain maps, visual aids, and displays.
- 3.3.6.7. Ensure just-in-time training (JITT) and site-specific training are available to personnel with assigned responsibilities, missions, or tasks. JITT should include policies, procedures, and plans for the assistance and inclusion of all individuals regardless of physical, mobility, visual, hearing, cognitive, or financial needs, abilities, or impairments.
- 3.3.6.8. Coordinate with federal agencies and representatives.
- 3.3.6.9. Determine the need to request federal disaster assistance.

3.3.7. Illinois State Police (ISP)

- 3.3.7.1. Provide sworn law enforcement personnel for control of incident scenes and site access at natural, cultural, and historical properties and facilities.
- 3.3.7.2. Provide sworn law enforcement personnel for securing and transporting historical properties, artifacts, archives, valuables, collections, critical resources, vital records, and government records.

3.3.8. Abraham Lincoln Presidential Library and Museum (ALPLM)

- 3.3.8.1. Provide technical expertise on the preservation and recovery of cultural and historical collections and aid in recovery efforts as called upon by the IDNR in coordination with the SEOC.
- 3.3.8.2. Assist the IEMA-OHS PIO in messaging, situational reports, and impacts of an incident impacting cultural and historical collections. Ensure that all communication with the public is timely, clear, and accessible, regardless of physical, mobility, visual, hearing, cognitive, or financial needs, abilities, or impairments.



4. Authorities

1. Illinois Local Records Act (50 ILCS 205), as amended.
2. Illinois State Records Act (5 ILCS 160), as amended.
3. The CMS Law (20 ILCS 405), as amended.
4. CDB Act (20 ILCS 3105), as amended.
5. Section 106 of the NHPA: revised regulations, "Protection of Historic Properties" (36 CFR Part 800), as amended.
6. Illinois State Agency Historic Resources Preservation Act (20 ILCS 3420/) as amended.
7. Illinois Archaeological and Paleontological Resources Protection Act (20 ILCS 3435), as amended.
8. Human Skeletal Remains Protection Act (20 ILCS 3440), as amended.

5. References

1. Before and After Disasters -- Federal Funding for Cultural Institutions, FEMA 533, as amended.
2. Environmental and Historic Preservation Guidance for Federal Disaster Recovery Assistance Applicants, FEMA, as amended.

6. Acronyms & Definitions

1. For all definitions and acronyms addressed in this plan, please refer to the IEOP Base Plan, Appendix X-7 Glossary of Terms.