

Illinois Emergency Operations Plan

ESF-3 Public Works and Engineering

Appendix X-1 Debris Management

Illinois Emergency Management Agency and
Office of Homeland Security

September 23, 2026



Illinois Emergency Management Agency
and Office of Homeland Security



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Emergency Support Function (ESF) # 3 Public Works and Engineering
Appendix X-1 Debris Management
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State of Illinois Managed Plan Emergency Support Function (ESF) # 3 Appendix X-1 Debris Management

Title	ESF-3 Public Works and Engineering Appendix X-1 Debris Management	
Managing Division/Branch	Division of Operations	Strategic Planning, Inter-Agency Strategic Planning Cell (ISPC)
Drafted/Evaluated	The ISPC, in coordination with the ESF planning group.	September 2025
Evaluated Against	1. Prior version, if applicable. 2. Federal statutes and regulations. 3. State statutes and administrative codes. 4. Federal, state, and IEMA-OHS policies and directives. 5. National Preparedness Goal 6. National Response Framework 7. NRF Emergency Support Function # 1 Annex 8. FEMA Community Lifelines 9. National Disaster Recovery Framework (NDRF) 10. IEMA-OHS policies, plans, and common definitions list. 11. Corrective actions from After-Action Reports (AARs) and real-world events where this ESF was engaged.	
Plan Type	☐ New ☒ Revised	
Branch Manager Review and Approval	Scott Gauvin, Manager of Strategic Operations and Preparedness	July 7, 2026
Senior Official Review and Approval	Theodore 'Ted' Berger, Director Clayton Kuetemeyer, Deputy Director Christopher Dodd, Chief of Operations Louise Conway, Chief Legal Counsel	September 23, 2026
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State ESF-3, X-1 Coordinator	Support Agencies & Organizations
Illinois Department of Transportation (IDOT)	Illinois Department of Agriculture (IDOA) Illinois Department of Corrections (IDOC) Illinois Department of Labor (IDOL) Illinois Department of Natural Resources (IDNR) Illinois Environmental Protection Agency (IEPA) Illinois National Guard (ILNG) Illinois Public Works Mutual Aid Network (IPWMAN) Illinois Emergency Management Agency & Office of Homeland Security (IEMA-OHS)
Primary State Agencies & Organizations	
Illinois Department of Transportation (IDOT)	
Federal ESF-3, X-1 Coordinator	
Department of Defense (DOD) Federal Emergency Management Agency (FEMA)	



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Record of Changes

When changes are made to this document, the following procedures will be followed:

1. Changes will be issued by the Inter-Agency Strategic Planning Cell at IEMA-OHS and transmitted to agencies, personnel, and other designees specified by the IEMA-OHS Director or designee via electronic means.
2. When a change is made, an entry will be made in the following log:

CHANGE NUMBER	DATE ENTERED	PAGES OR SECTIONS CHANGED	ENTERED BY
1	September 2025	Biannual Review	Glenn Smith



1. Introduction

1.1. Purpose

- 1.1.1. The purpose of this appendix is to describe the overall concept for managing and conducting disaster-related debris clearance, removal, and disposal in the state.
- 1.1.2. This appendix will identify the primary and supporting state agencies and their responsibilities relating to disaster-related debris clearance, removal, and disposal.

1.2. Scope

- 1.2.1. Provisions outlined in this annex specify the means for the management of disaster-related debris clearance, removal, and disposal.

1.3. Policy

- 1.3.1. General response and recovery policy for the state is outlined in the IEOP Base Plan: Purpose, Scope, Policy, Situation Overview, and Planning Assumptions and incorporated herein by reference.

1.4. Situation

- 1.4.1. The general situation overview for the state is outlined in the IEOP Base Plan: Purpose, Scope, Policy, Situation Overview, and Planning Assumptions and incorporated herein by reference.

1.5. Assumptions

- 1.5.1. There will be disasters or emergencies in the state that will surpass the capabilities and resources of local agencies to recover.
- 1.5.2. State assistance may be required to supplement local resources to ensure an efficient recovery effort.
- 1.5.3. Debris clearance may be an immediate concern following a disaster to allow access to disaster survivors and impacted areas.



2. Concept of Operations

2.1. General

- 2.1.1. The local government will initially handle debris clearance based on immediate need. Access to disaster areas and victims is the highest priority following a disaster.
- 2.1.2. Requests for assistance will be made to the state if the local government determines that they do not have the resources needed to effectively handle debris clearance.
- 2.1.3. The State Emergency Operations Center (SEOC) will be staffed with Agency Representatives from various state agencies. These Agency Representatives will assist in fulfilling requests for state debris clearance and removal assets.

2.2. Notification, Alert, and Warning (NAW)

- 2.2.1. Notification of state agencies and organizations will be carried out in accordance with ESF – 2 Appendix X-1, Notification, Alert, and Warning.
- 2.2.2. Primary and support agencies are responsible for internal and support partner notification.
- 2.2.3. For facilities regulated by the state, release notifications will be carried out in accordance with local, state, and federal laws, rules, regulations, policies, and procedures.
- 2.2.4. Primary and support agency SEOC Agency Representatives will identify situations affecting environmental safety.

2.3. Activation

- 2.3.1. The SEOC will provide state support through the activation of identified liaisons in accordance with SEOC Standard Operating Procedure Management and Coordination.



2.4. Communications

- 2.4.1. Communications throughout response and recovery will be conducted in accordance with standard operating procedures and managed using established procedures, processes, and policies outlined in ESF – 2, Communications.
- 2.4.2. Communications will be conducted in a NIMS-compliant manner utilizing clear text and frequencies coordinated with the SEOC.

2.5. Resource Management

- 2.5.1. Resource management and logistics will be carried out in accordance with ESF-7.
- 2.5.2. Resource management includes mutual aid and assistance agreements, the use of federal and state teams, and resource mobilization protocols.

2.6. Reporting Requirements

- 2.6.1. Information, intelligence, and situation reporting will be conducted in accordance with the SEOC Situation and Rapid Needs Assessment Standard Operating Guideline.
- 2.6.2. Reporting requirements will be coordinated and managed through each agency having enabling authority in accordance with state and federal laws, rules, regulations, policies, and procedures.
- 2.6.3. Reporting requirements will be compliant with the Illinois Administrative Code.

2.7. Organization

2.7.1. Direction and Control

- 2.7.1.1. Deployment and use of state personnel and resources for disaster recovery, such as debris removal, will be done through the Incident Command Structure (ICS) as required by the National Incident Management System (NIMS).

2.7.2. Coordinating Elements



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- 2.7.2.1. State Unified Area Command (SUAC) and State Area Command (SAC) elements may be deployed by the SEOC to coordinate information and resource requirements for operations.
- 2.7.2.2. Coordination between private sector organizations and the state will be maintained through the SEOC and the Business Emergency Operations Center (BEOC).

2.7.3. Federal Coordination

- 2.7.3.1. The SEOC will coordinate debris management with federal agencies involved in recovery efforts.

3. Roles and Responsibilities

3.1. State ESF Coordinator

3.1.1. Illinois Department of Transportation (IDOT)

- 3.1.1.1. Coordinate the utilization of required ESF-3 support to execute missions presented by the SEOC Manager.
- 3.1.1.2. Coordinates, integrates, and manages overall State efforts for ESF 3 - Public Works and Engineering.
- 3.1.1.3. Manages and updates resource availability for ESF 3 - Public Works and Engineering.

3.2. Primary State Agency/Organization

3.2.1. Illinois Department of Transportation (IDOT)

- 3.2.1.1. Coordinate the provision of IDOT trucks, equipment, and personnel for disaster-related debris removal.
- 3.2.1.2. Assist in planning during activations and updates to the overall ESF plan.

3.3. Support State Agencies/Organizations

3.3.1. Illinois Department of Corrections (IDOC)



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- 3.3.1.1. Coordinate the provision and supervision of individuals in custody labor, when available, for debris management operations.
- 3.3.1.2. Coordinate the provision of vehicles with operators for hauling materials and equipment.
- 3.3.1.3. Coordinate the provision of officers to perform (limited duty) security for affected areas.

3.3.2. Illinois Department of Labor (IDOL)

- 3.3.2.1. Ensure emergency work complies with the state's labor rates and standards.

3.3.3. Illinois National Guard (ILNG)

- 3.3.3.1. Coordinate the provision of personnel and equipment for disaster-related clean-up and debris removal.

3.3.4. Illinois Department of Natural Resources (IDNR)

- 3.3.4.1. Coordinate the provision of information on and assistance with disaster debris removal associated with natural resources in the state (i.e., state parks, lakes, etc.).
- 3.3.4.2. Coordinate trucks, bulldozers, excavators, scrapers, and tractors that are used for debris removal or infrastructure repairs.
- 3.3.4.3. Coordinate pumps and other equipment that are used for conducting debris removal.
- 3.3.4.4. Coordinate the provision of police/security for recovery personnel at state natural resource sites following a disaster.

3.3.5. Illinois Emergency Management Agency & Office of Homeland Security (IEMA-OHS)

- 3.3.5.1. Coordinate debris management operations for the state.
- 3.3.5.2. Activate the Statewide Communications Interoperability Plan (SCIP).



- 3.3.5.3. Process requests for personnel and equipment relating to debris management operations.

3.3.6. Illinois Environmental Protection Agency (IEPA)

- 3.3.6.1. Oversee the removal of hazardous material debris resulting from a disaster.

3.3.7. Illinois Department of Agriculture (IDOA)

- 3.3.7.1. Assist with the contracting/procurement of personnel and equipment to assist in emergency removal of debris, demolition, temporary protection of roads and bridges, temporary protection of essential public facilities, water supply, and sanitation.

3.3.8. Illinois Public Works Mutual Aid Network (IPWMAN)

- 3.3.8.1. Coordinate directly with member agency public works departments through existing mutual aid agreements.
- 3.3.8.2. Provide resources to supplement public works responders throughout response and short-, intermediate-, and long-term recovery with consideration of potential medical, functional, or other additional needs or requirements of the public.
- 3.3.8.3. Provide information on resource availability and resources deployed as requested.
- 3.3.8.4. Coordinate with IEMA-OHS, IDOT, other State agencies, and member public works agencies to manage debris management.
- 3.3.8.5. Provide technical expertise and assistance for debris management.
- 3.3.8.6. Aid with initial damage assessment.
- 3.3.8.7. Coordinate deployment of equipment, materials, and personnel to disaster-related incidents.
- 3.3.8.8. Provide resources for public works recovery needs.
- 3.3.8.9. Provide information to SEOC on resource availability and deployment



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- 3.3.8.10. Coordinate activities with other agencies that support debris management operations.
- 3.3.8.11. Assist in the placement of traffic control devices, barricades, signage, etc., ensuring accessibility and clear communication for individuals with access and functional needs, including those with physical, mobility, visual, auditory, cognitive, or financial needs, abilities, or impairments.
- 3.3.8.12. Providing routing information to the motoring public, public transit users, and requesting organizations, ensuring that all communications with the public are clear and accessible regardless of physical, mobility, visual, hearing, cognitive, or financial needs, abilities, or impairments.
- 3.3.8.13. Assist in the development and dissemination of local jurisdiction debris management plans, ensuring the plans address the needs of individuals with access and functional needs and are communicated in accessible formats.
- 3.3.8.14. Assist in the restoration and recovery of the community following a disaster.
- 3.3.8.15. Assist in providing information to state and federal disaster relief officials.
- 3.3.8.16. Assist in identifying facilities to serve as staging areas, ensuring they are accessible and equipped to accommodate individuals with access and functional needs
- 3.3.8.17. Assist in identifying areas to be used for debris storage.
- 3.3.8.18. Provide personnel and equipment for resources, including personnel, supplies, and equipment.

4. Authorities

1. The Robert T. Stafford Relief and Emergency Assistance Act (P. L. 93-288), as amended.
2. The Illinois Emergency Management Agency Act (20 ILCS 3305/), as amended.
3. All Illinois Department of Transportation (IDOT) authorities for emergency response and recovery-related activities derived from the IEMA Act.



4. National Environmental Policy Act, as amended.

5. References

1. The Illinois Emergency Operations Plan (IEOP), as amended.
2. Illinois Department of Transportation (IDOT) Emergency Operations Manual, as amended.

6. Acronyms & Definitions

1. For all definitions and acronyms addressed in this plan, please refer to the IEOP Base Plan, Appendix X-7 Glossary of Terms.