

Illinois Emergency Operations Plan

Base Plan

Appendix X-1 State Field Operations

Illinois Emergency Management Agency and
Office of Homeland Security

September 23, 2026



Illinois Emergency Management Agency
and Office of Homeland Security



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State of Illinois Emergency Operations Plan (IEOP)
Base Plan
Appendix X-1 State Field Operations
Version: September 23, 2026

 State of Illinois Managed Plan Base Plan Appendix X-1 State Field Operations		
Title	Base Plan Appendix X-1 State Field Operations	
Managing Division/Branch	Division of Operations	Strategic Planning – Inter-Agency Strategic Planning Cell (ISPC)
Drafted/Evaluated	The ISPC, in coordination with the ESF planning group.	May 2026
Evaluated Against	1. Prior version, if applicable. 2. Federal statutes and regulations. 3. State statutes and administrative codes. 4. Federal, state, and IEMA-OHS policies and directives. 5. National Preparedness Goal 6. National Response Framework 7. NRF Emergency Support Function Annexes 8. FEMA Community Lifelines 9. National Disaster Recovery Framework (NDRF) 10. IEMA-OHS policies, plans, and common definitions list. 11. Corrective actions from After-Action Reports (AARs) and real-world events where this ESF was engaged.	
Plan Type	☐ New ☒ Revised	
Branch Manager Review and Approval	Scott Gauvin, Manager of Strategic Operations and Preparedness	July 7, 2026
Senior Official Review and Approval	Theodore “Ted” Berger, Director Clayton Kuetemeyer, Deputy Director Christopher Dodd, Chief of Operations Louise Conway, Chief Legal Counsel	September 23, 2026
Supersedes	August 2021, IEOP, Appendix 2 State Field Operations	



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State ESF - Coordinator	Support Agencies & Organizations
Illinois Emergency Management Agency – Office of Homeland Security (IEMA-OHS)	Illinois Board of Higher Education (IBHE) Illinois Capital Development Board (CDB) Illinois Commerce Commission (ICC) Illinois Community College Board (ICCB) Illinois Deaf and Hard of Hearing Commission (IDHHC) Illinois Department of Agriculture (IDOA) Illinois Department of Central Management Services (CMS) Illinois Department of Children and Family Services (DCFS) Illinois Department of Commerce and Economic Opportunity (DCEO) Illinois Department of Corrections (IDOC) Illinois Department of Healthcare and Family Services (HFS) Illinois Department of Human Services (IDHS) Illinois Department of Innovation and Technology (DoIT) Illinois Department of Juvenile Justice (IDJJ) Illinois Department of Natural Resources (IDNR) Illinois Department of Public Health (IDPH) Illinois Department of Transportation (IDOT) Illinois Department of Veterans' Affairs (IDVA) Illinois Department on Aging (IDoA) Illinois Environmental Protection Agency (IEPA) Illinois Guardianship and Advocacy Commission (IGAC) Illinois National Guard (ILNG) Illinois Secretary of State (SOS) Illinois State Board of Education (ISBE) Illinois State Police (ISP) Salvation Army (SA) Voluntary Organizations Active in Disaster (IL VOAD)
Primary State Agencies & Organizations	
Illinois Emergency Management Agency – Office of Homeland Security (IEMA-OHS)	
Federal ESF - Coordinator	
Federal Emergency Management Agency (FEMA)	



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Record of Changes

When changes are made to this document, the following procedures will be followed:

1. Changes will be issued by the Inter-Agency Strategic Planning Cell at IEMA-OHS and transmitted to agencies, personnel, and other designees specified by the IEMA-OHS Director or designee via electronic means.
2. When a change is made, an entry will be made in the following log:

CHANGE NUMBER	DATE ENTERED	PAGES OR SECTIONS CHANGED	ENTERED BY
1	May 2026	Biannual Review	Glenn Smith



1. Introduction

1.1. Purpose

- 1.1.1. To provide strategic and operational guidance for all agencies and organizations on the Illinois Disaster Management System (IDMS) used for disaster operations.

1.2. Scope

- 1.2.1. This appendix applies to all field operations under the direct command, control, and coordination of the state.
- 1.2.2. This appendix applies to resources and capabilities provided through mutual aid, compacts, and contractual agreements for response and/or recovery activities coordinated by the state.
- 1.2.3. This appendix does not address specific functional or annex-based operations, which can be found in the Illinois Emergency Operations Plan (IEOP) annexes.
- 1.2.4. This appendix does not address Stafford or non-Stafford Act event methods and processes used throughout recovery.

1.3. Policy

- 1.3.1. Protocols outlined in this document will be utilized during all activations of state field operations and are applicable to all public, private, non-governmental, volunteer, and faith-based organizations operating within or under the coordination and management of the state emergency operations center (SEOC).
- 1.3.2. Procedures for utilization, control, and use of state resources will incorporate operational priorities that include, but are not limited to:
 - 1.3.2.1. Protection of life,
 - 1.3.2.2. Public health and safety,
 - 1.3.2.3. Property protection,
 - 1.3.2.4. Environmental protection,
 - 1.3.2.5. Restoration of essential utilities,



1.3.2.6. Restoration of essential program functions, and

1.3.2.7. Coordination as appropriate.

1.3.3. For storage, maintenance, and testing, all agencies and organizations are responsible for equipment, commodities, and materiel required for state field operations in accordance with the IEOP.

1.4. Assumptions

1.4.1. The SEOC will proactively move resources to designated state field locations and Areas of Operation (AO).

1.4.2. Pre-identified and ad hoc locations will be used for staging and sustainment of resources.

1.4.3. Spontaneous volunteers and private sector resources will self-deploy to impacted areas.

1.4.4. State agencies having immediate response authority will deploy resources without notifying the SEOC.

2. Concept of Operations

2.1. General

2.1.1. The SEOC will notify, activate, and deploy resources to effect operations in impact areas based on the scope and magnitude of the event.

2.1.2. The feasibility of using pre-identified and ad hoc locations for reception, staging, delivery, and operational oversight will be determined in coordination with local and state response organizations and federal agencies as appropriate.

2.1.3. Resources deployed by the SEOC should have logistical supplies and capabilities to be self-sufficient for a period of not less than 72-hours, and otherwise sustained through processes identified in IEOP, ESF-7, Resource Management and Logistics, wherever possible.

2.1.4. For coordination, communications, and resource management, the SEOC may activate and deploy one or more Mobile Support Teams (MSTs) or resources available through compacts to oversee components of response and recovery operations.



3. Organization and Assignment of Responsibilities

3.1. State Field Operations

3.1.1. State Unified Area Command (SUAC)

- 3.1.1.1. The SUAC is the primary team that the SEOC may establish to oversee subordinate coordination and management of state resources in support of complex or sustained response or recovery operations.
- 3.1.1.2. The SUAC is a multi-jurisdictional team that includes representatives from state, local, private, non-governmental, and volunteer organizations.
- 3.1.1.3. The SEOC will assign the SUAC a specific AO. Multiple Incident Commands and/or Area Commands (AC) may coordinate directly with the SUAC.

3.1.2. State Area Command (SAC)

- 3.1.2.1. For widespread response or recovery operations, the SEOC may activate and deploy one or more SACs that would report to the SUAC (or potentially report separately to the SEOC).
- 3.1.2.2. SACs oversee coordination of information, intelligence, and resource requests and allocations for field/incident operations handled individually by separate incident management and/or Incident Command (IC) locations.

3.1.3. Staging Areas

- 3.1.3.1. The SEOC (or SUAC, if tasked by the SEOC), may establish staging areas for reception, staging, onward movement, and integration (RSOI) of resources, to include personnel, materiel, and equipment. These may vary in function depending on the operational requirements.
- 3.1.3.2. These staging areas, sometimes referred to as Logistics Staging Areas (LSAs), enable pre-positioning of and accounting for resources not immediately assigned approved missions.



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- 3.1.3.3. The SEOC Manager will activate and deploy a team to manage RSOI functions at each staging area. Responsibilities would include accounting for all incoming resources, dispatching resources at the SEOC's/SUAC direction, and coordinating logistical support for the staging area such as feeding, fueling, and sanitation services.
- 3.1.3.4. For large-scale events, the SEOC will establish a Resource Support and Staging Line of Effort (LOE) Coordination Team to perform strategic logistical planning and analysis of situational information and intelligence, develop strategic action plans for staging area operations, and coordinate resource requirements for sustained implementation of event requirements.

3.1.4. Multi-Agency Coordination System/Center (MACS)

- 3.1.4.1. The primary function of MACS is to coordinate special event activities above the field level and to prioritize the incident demands for critical or competing resources, thereby assisting the coordination of the operations in the field.
- 3.1.4.2. The SEOC may establish MACS to prioritize and coordinate resource allocation and distribution for the designated AO based on planned special event requirements and other constraints and considerations.
- 3.1.4.3. MACS will include capabilities required for multi-jurisdictional command, coordination, communications, and control, incorporating activities associated with preparedness, prevention, response, recovery, and mitigation.
- 3.1.4.4. Dependent on event requirements, the MACS may include capabilities for staging and deploying assigned resources, utilization of the incident command structure, establishment of integrated communications and coordination, and support activities for the SEOC and activated local EOCs.

3.1.5. Regional Commodity Distribution Points (RCDP)

- 3.1.5.1. The SEOC may establish one or more RCDPs determined by the need to expedite logistics delivery to support essential life-support and sustainment requirements in multiple areas of operation.



- 3.1.5.2. RCDPs serve as main logistics bases capable of supporting the functions of local Points of Distribution (PODs) or incident support bases.
- 3.1.5.3. Local PODs will be established, coordinated, and managed by the Authority Having Jurisdiction (AHJ).
- 3.1.5.4. To increase distribution capacity, RCDPs will utilize a “push-pull” logistical concept. The SEOC, SUAC, or SAC manages RCDPs and coordinates the “push” of life-essential commodities and supplies to recognized PODs, or establishes processes for commodity collection through a recognized AHJ.
- 3.1.5.5. For coordination, communications, and resource management, the SEOC may activate one or more IMTs to oversee RCDP operations.
- 3.1.5.6. For large-scale events, the SEOC will establish an RCDP LOE to perform strategic planning and analysis of situational information and intelligence, develop strategic action plans for RCDP operations, and coordinate resource requirements for sustained implementation of event requirements.

4. RSOI Operations

- 4.1. RSOI functions are necessary to manage resources that are in the process of being activated/procured, deployed/delivered, and then missioned/distributed as needed. Functions include accountability, obtaining/checking credentials, providing information and mission assignment briefings and supporting information, checking equipment, and preparing for travel/integration to an ongoing incident.
- 4.2. In addition to meeting space/facility requirements established by IEMA-OHS Operations Division, an RSOI should be placed in a location that is convenient to the SUAC and/or SAC State Forward Operations Base (SFOB), and AC/UAC operations it is supporting. It should be outside the impact zone of the event.

5. Authorities

- 1. 20ILCS 3305 (IEMA Act), as amended.



6. References

1. National Incident Management System (NIMS), as amended.
2. National Response Framework (NRF), as amended

7. Acronyms & Definitions

1. For all definitions and acronyms addressed in this plan, please refer to the IEOP Base Plan, Appendix X-7 Glossary of Terms.