

Coronavirus Pandemic Response: Summary of Cost Share by Shared Resources

Direct Federal Assistance (i.e., goods and services, including transportation costs) paid for and provided by FEMA to states, tribes, and territories, and funded from the Disaster Relief Fund, is subject to a 25% non-federal cost share. The exceptions to the cost share requirement are select Title 32¹ National Guard Mission Assignments and any resource covered under FEMA’s reimbursable agreement paid for by the U.S. Department of Health and Human Services (HHS), as detailed below.

FEMA and HHS Reimbursable Agreement

The reimbursable agreement is for some mission assignments which were funded by HHS and issued by FEMA. Direct Federal Assistance (DFA) provided through these mission assignments is at a 100% Federal cost share. This agreement included DFA requests that include, but are not limited to, some personal protective equipment (PPE); hygiene and infection control products; portable mechanical ventilators; and testing supplies including, in most cases transport, storage, and tracking of these items. The reimbursable agreement was effective from April 14, 2020 through June 13, 2020. Acquisition assistance provided a total of \$1.383 billion during the period covered by the reimbursable authority. Any purchases made prior to the date of this agreement, as well as any amount exceeding the \$1.383 billion provided, are subject to a cost share. FEMA will notify the Region and state via WebEOC if the items requested are subject to a cost share. (See matrix below for details).

Use of Cares Act Funding for FEMA Cost Share

In accordance with Section 502 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (Stafford Act), eligible emergency protective measures taken to respond to the COVID-19 emergency at the direction or guidance of public health officials under a Stafford Act emergency or major disaster declaration require the 25% non-Federal cost share. This includes, but is not limited to, costs for medical care, costs for supplies and acquisition of medical equipment or PPE, and costs associated with response such as Alternate Care Sites. The U.S. Department of the Treasury has authorized the use of Coronavirus Aid, Relief, and Economic Security (CARES) Act funding to pay the non-Federal cost share requirements under the Stafford Act in order to provide additional flexibility to state, local, tribal and territorial (SLTT) governments to respond to and recover from COVID-19. States, tribes and territories can “combine” Federal funding from FEMA and the CARES Act in this manner without concern

¹ Please see the “Summary of Cost Share by Resource” table and the “Title 32 – National Guard” Section for details on how states and territories authorized for Title 32 may continue at 100% Federal funding through December 31, 2020.



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of violating the Stafford Act or triggering a de-obligation. A fact sheet with more information regarding [Coordinating Public Assistance and Other Sources of Federal Funding](#) is available on FEMA's website.

Frequently Asked Questions

- It is our understanding that a portion of the goods and services provided were not funded by the Disaster Relief Fund and are therefore not subject to cost share. Is that correct?
 - Yes. HHS received funding in the CARES Act that allowed it to fund a portion of the goods and services provided as Direct Federal Assistance. HHS also provided FEMA with \$1.383 billion in funding to reimburse FEMA for PPE purchases made from April 24, 2020 through June 13, 2020 in support of the SLTTs' needs. Items not funded through HHS reimbursement include: Powered Air Purifying Respirators (PAPR), human remains pouches and select 3M respirators; Regions and states will be notified through WebEOC of these items. Additionally, PPE items obtained through the Defense Logistics Agency (DLA) after September 1, 2020 are not funded through the HHS reimbursement agreement and the Regions and states will be notified through WebEOC of the associated cost share. For this reason, FEMA recommends Regions and states refer to their Resource Request Forms (RRF) to confirm applicable funding and cost share.
- We understand that to support SLTTs' needs, after June 13, 2020, FEMA may continue to fill RRFs with HHS funded PPE inventory. Is it correct that SLTT RRFs filled with this PPE are not subject to 25% non-Federal cost share?
 - Yes. RRFs filled by FEMA after June 13, 2020 will be subject to a 25% non-federal cost share only when the RRFs are unable to be filled with pre-June 14, 2020 HHS funded PPE inventory. RRFs filled with purchases funded by the Disaster Relief Fund are subject to 25% non-Federal cost share.
- As you know, we can use CARES Act funding to pay for our 25% cost share. Since there is a December 30, 2020 deadline for the use of CARES Act funding, when will we be informed of our cost share requirements?
 - Although the response to COVID-19 is ongoing and could increase, FEMA is working diligently to determine the cost share applicable to each SLTT so we can provide timely information and billing. Treasury has provided further guidance on how it defines "costs incurred during the period that begins on March 1, 2020 and ends on December 30, 2020," here:
 - <https://home.treasury.gov/policy-issues/cares/state-and-local-governments>
 - <https://home.treasury.gov/system/files/136/Coronavirus-Relief-Fund-Frequently-Asked-Questions.pdf>

How Does a State, Territory, or Tribe Request PPE?

States, territories, and tribes will continue to submit RRFs to the FEMA Regional Office, and if the region cannot fill the request, then the RRF comes to the National Response Coordination Center (NRCC). Provision of PPE will be undertaken in coordination with HHS, as needed.

Summary of Cost Share by Resource

Supporting Resource	Funding Mechanism	Applicable Date Range	Additional Notes
State, territory, or tribe purchases of eligible goods/services related to an emergency protective measure	25% non-federal cost share	The incident period of Stafford Act declarations related to COVID-19 began on January 20, 2020. For all COVID-19 declarations, FEMA has extended the deadline in accordance with regulatory timeframes for emergency work at 44 C.F.R. § 206.204(d) beyond six months of the date of the declaration and will make notification 30 days prior to establishment of the deadline.	The NRCC communicates through the Regions and to the state, territory, or tribe when a request fulfillment will incur the 25% non-Federal cost share. This includes eligible emergency protective measures for which eligible applicants may seek reimbursement from FEMA under the Public Assistance program.
PPE (e.g., N95s, gloves, gowns, PAPRs, face shields, and alternatives)	HHS Strategic National Stockpile (SNS) allocations will incur no cost share requirement.	April 15, 2020 through June 13, 2020	Some items from SNS will incur a cost share through mission assignments which will be communicated through Regions to states.
	HHS allocations via DLA will incur no cost share requirement.	TBD (schedule in development with DLA)	
	FEMA allocations via DLA mission assignment will incur the 25% non-Federal cost share.	August 14, 200 and later	PPE purchased under DFA mission assignments procured after April 15, 2020, for a time period of 60 days will be under HHS authority and not subject to cost share.
	Mission assignments to HHS for Surgical N95s will incur the 25% non-federal cost share.		
PPE (e.g., N95s, gloves, gowns, PAPRs, face shields, and alternatives)	25% non-federal cost share incurred if purchased by FEMA and not reimbursed by HHS. FEMA PPE items with 25% non-Federal cost share – PAPRs, Prestige Ameritech N95s, 3M N95s and KN95s bought after June 13, 2020.	Selected RRFs filled by FEMA after June 13, 2020 will be subject to a 25% non-Federal cost share when the RRFs are unable to be filled with inventory remaining from pre-June 14, 2020 HHS funded purchases. In this case, RRFs filled with additional purchases funded by the Disaster Relief Fund are	The NRCC communicates through the Regions to the state, territory, or tribe when a request fulfillment will incur the 25% non-Federal cost share. June 13, 2020 was the changeover deadline for FEMA spending against the HHS appropriation (non-cost share).

Supporting Resource	Funding Mechanism	Applicable Date Range	Additional Notes
		subject to 25% non-Federal cost share.	
Battelle Critical Care Decontamination System (CCDS) deploy, setup, and operation	FEMA mission assignment to DLA via an Interagency Agreement (IAA) with HHS will incur no cost share requirement.	The Battelle CCDS contract ends in April 2021 or upon depletion of operational funding, whichever comes first.	See fact sheet
Abbott testing machines and tests delivered by HHS/FEMA	HHS contract will incur no cost share requirement.		Federal delivery to state, territory, or tribe identified location(s). Further disposition of the testing machines is the responsibility of the state, territory, or tribe.
Testing Supplies (e.g., swabs, media, reagents, extraction)	CDC will incur no cost share requirement for public health laboratories via International Reagent Resource (IRR). HHS SNS and other distributions will incur no cost share requirement.		
Testing Supplies (e.g., swabs, media, reagents, extraction)	25% non-Federal cost share incurred if purchased by FEMA and not reimbursed by HHS.	RRFs filled by FEMA after June 13, 2020 will be subject to a 25% cost share when the RRFs are unable to be filled with inventory remaining from pre-June 14, 2020 HHS funded purchases. In this case, RRFs filled with additional purchases funded by the Disaster Relief Fund are subject to 25% non-Federal cost share.	The NRCC communicates through the Regions to the state, territory, or tribe when a request fulfillment will incur the 25% non-Federal cost share.
Federal Medical Stations (FMS)	FEMA mission assignment incurs 25% non-Federal cost share.	After date of Stafford Act declaration.	Materials and components used to buildout FMS will be retained by the state, territory, or tribe; no real property is involved or retained.

Supporting Resource	Funding Mechanism	Applicable Date Range	Additional Notes
U.S. Army Corps of Engineers Alternate Care Facilities (ACFs) as requested by states, territories, or tribes and directed by FEMA	FEMA mission assignment incurs 25% non-Federal cost share.	After date of Stafford Act declaration.	Materials and components used to build out ACFs will be retained by the state, territory, or tribe; no real property is involved or retained.
ESF #8 Medical Teams (e.g., National Disaster Medical System [NDMS]) and mortuary affairs (e.g., Disaster Mortuary Operational Response Teams [DMORTs])	HHS-initiated deployments and interagency support via IAAs (e.g., ESF #13 support); no cost share requirement for internal missions (e.g., repatriation, nursing home surge care).		
ESF #8 Medical Teams (e.g., NDMS) and mortuary affairs (e.g., Disaster Mortuary Operational Response Teams [DMORTs]) Refrigerated mortuary trucks, human remains pouches	FEMA mission assignment with 25% non-Federal cost share for state RRFs for surge medical staffing and mortuary support (e.g., FMS), mortuary trucks and human remains pouches	After date of Stafford Act declaration.	Unless otherwise agreed upon, a portion of the human remains pouches procured by the NRCC have a cost share associated with it. The original mission assignment with DLA has a cost share associated with it.
U.S. Department of Defense (DOD) Medical Teams and Assets	FEMA mission assignment with 25% non-Federal cost share.	After date of Stafford Act declaration.	
Title 32 – National Guard	FEMA mission assignment; 100% Federal cost share	100% Federal cost share through August 21, 2020. Beginning August 22, 2020, 100% Federal cost share only pursuant to Presidential approval.	Applies to all 49 states/territories with Title 32 authorization. Additional cost share waivers may be made only pursuant to further Presidential direction, which will be published through WH.gov
Title 32 – National Guard	FEMA mission assignment; 75% Federal cost share.	Beginning August 22, 2020.	All 49 states/territories not otherwise authorized for 100% cost share via Presidential direction.
Transportation and incidental costs	No cost share requirement for support actions taken under HHS reimbursable agreement.		

Supporting Resource	Funding Mechanism	Applicable Date Range	Additional Notes
Transportation and incidental costs	25% non-Federal cost share applies to FEMA mission assignments or support costs outside the HHS reimbursable agreement.	After date of Stafford Act declaration.	The NRCC communicates through the Regions to the state, territory, or tribe when a request fulfillment will incur the 25% non-Federal cost share.
Storage of eligible emergency protective measures for which eligible applicants may seek reimbursement from FEMA under the Public Assistance program	25% non-Federal cost share applies to FEMA mission assignments or support costs outside the HHS reimbursable agreement.	After date of Stafford Act declaration.	The NRCC communicates through the Regions to the state, territory, or tribe when a request fulfillment will incur the 25% non-Federal cost share.